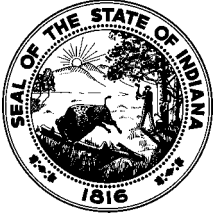




Annual Report 2002

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**Indiana Horse Racing
Commission**



Indiana Horse Racing Commission State of Indiana

Joseph E. Kernan, Governor

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October 1, 2003

The Honorable Joseph E. Kernan
Governor of the State of Indiana
Room 206, The Statehouse
Indianapolis, IN 46204

Dear Governor Kernan:

After serving the State of Indiana for the past five years on the Gaming Commission, it has been a pleasure to return to the Horse Racing Commission and reacquaint myself with all aspects of the horse racing industry.

The year 2002 was a landmark year with Indiana's second pari-mutuel track, Indiana Downs in Shelby County, grand opening in December. This fine facility holds the promise of growth and opportunity for all racing breeds.

As in the past, the Commission continues to focus its energies on diligently regulating the pari-mutuel industry. The results of our regulatory efforts, along with statistics of interest, are highlighted in this report.

I look forward to working with my fellow commissioners to continue to maintain our strong regulatory presence. I am confident that we will continue to grow and further strengthen this unique and important industry.

I am grateful to have the opportunity to serve you, the public and all the fine people in Indiana's horse racing industry.

Respectfully submitted,

Richard Darko, Chairman
Indiana Horse Racing Commission

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Indiana Horse Racing Commission

Commissioners

Richard Darko Chairman * (2004)
Alan Armstrong Vice-Chairman * (2003)
Janet Bozzelli Secretary * (2005)
Richard "Pete" Beck Member * (2005)
K. Clay Smith Member * (2006)

* Term expires September 1st of year indicated.

Staff

Joe Gorajec Executive Director
Deena Pitman Assistant Executive Director
Robert Smith Director of Security
Wendi Samuelson-Dull Controller
Jessica Larkins Director of Standardbred Racing
Jacki Brown Thoroughbred Development Director
Shirley Murphy Licensing Supervisor
Pat Adams Investigator

To further assist the Commission with its regulatory responsibilities, the following individuals provided professional or technical service at Hoosier Park and Indiana Downs during the 2002 racing season.

Standardbred Judges

Timothy Schmitz, Presiding Judge
William Perkins, Associate Judge
Richard Williams, Associate Judge
John Eddy, Associate Judge

Thoroughbred Stewards

Gary Wilfert, Senior State Steward
Mike Manganelo, Associate Steward
Jim Higginbottom, Associate Steward

Commission Veterinarian

David Younts, D.V.M.
Sallie Cosgrove, D.V.M.

Veterinary Technicians

Stephanie Adams
Claudia Shaff

Racing Inspectors

Paul Clark
Karla Vaughn

Standardbred Breed Development Advisory Committee

Ernest M. Gaskin, *Chair*
Henry B. Blackwell, II
Nat Hill, IV

Thoroughbred Breed Development Advisory Committee

Jake Fredrick, *Chair*
Mari Hulman George
Rich Richey

Standardbred Advisory Board

Richard Link Michael Thompson
Vic Losure Randy Dever
Nancy Sabatini Jeff Henson, *Chair*
Jessica Larkins, *ExOfficio Member*

Quarter Horse Breed Development Advisory Committee

Shirley Tresner, *Chair*
James Carmichael, D.V.M.
Michael Renihan

Year In Review

On December 6th Indiana Downs becomes the States' second pari-mutuel track. The customer friendly facility opens its 19 day inaugural harness meet to rave reviews.

February

- On February 21, 2002 at the Harness Tracks of America's annual convention in Las Vegas, Harness Horse Youth Foundation Executive Director, Ellen Taylor, is honored with the association's prestigious Distinguished Service Award.



June

- Executive Director, Joe Gorajec, issues two Preliminary Reports against Indianapolis Downs charging the track failed to disclose its relationship with a consultant during the process of two applications for a race track permit. The reports recommend 1.2 million dollars in fines.
- Governor O'Bannon appoints Richard J. Darko as Chairman of the Commission upon the resignation of Nick Stein. Darko returns to the Racing Commission after serving with the distinction (1989-1997) as an original member of the panel.

July

- On July 2nd the Commission approves Indiana Downs' first satellite facility application for a license in Evansville.

December

- On December 16th the Commission approves a settlement agreement regarding the two Preliminary Reports issued to Indiana Downs in June. In the settlement Indiana Downs agrees to violating Commission regulations and to the payment of \$400,000 in fines and \$150,000 in attorney fees. Indiana Downs also apologizes to the Commission Executive Director, Joe Gorajec.



Live Racing At Hoosier Park

Standardbred _____

Number of Dates	90
Total Handle	\$4,246,902
Average Daily Handle	\$47,188
Total Attendance	73,970
Average Daily Attendance	822

Thoroughbred and Quarter Horse _____

Number of Dates	68
Total Handle	\$4,227,736
Average Daily Handle	\$ 62,173
Total Attendance	65,760
Average Daily Attendance	967

Combined Standardbred, Thoroughbred and Quarter Horse _____

Number of Dates	158
Total Handle	\$8,474,638
Average Daily Handle	\$53,637
Total Attendance	139,730
Average Daily Attendance	884

The statistics above represent attendance and handle at Hoosier Park on live racing only. Additional wagering on Hoosier Park's live racing at Indiana OTB's is as follows - Standardbred (\$1,848,147), Thoroughbred (\$1,745,403) totaling (\$3,593,550).

Indiana Downs Statistics

Standardbred Live Racing _____

Number of Dates	19
Total Handle	\$704,961
Average Daily Handle	\$37,103

Standardbred Simulcasting _____

Export

Number of Dates	19
Total Handle	\$3,238,138
Average Daily Handle	\$170,428

Import

Number of Dates	25
Total Handle	\$289,306
Average Daily Handle	\$11,572

Thoroughbred Simulcasting _____

Number of Dates	25
Total Handle	\$567,098
Average Daily Handle	\$22,684

All Breeds - Simulcast and Import _____

Number of Dates	25
Total Handle	\$856,404
Average Daily Handle	\$34,256

Distribution of the Wagering Dollar

The following is a breakdown of the distribution of all monies wagered at Hoosier Park and its satellite facilities and Indiana Downs:

	Hoosier Park	Indiana Downs
Returned to Bettors	\$115,553,592.54	\$1,244,475.85
Track Share	\$18,124,846.15	\$176,359.65
Purses Earned	\$7,555,785.79	\$99,216.00
Pari-Mutuel Tax	\$4,023,480.22	\$31,227.30
Breakage	\$773,228.30	\$10,086.20
Total Handle	\$146,030,933.00	\$1,561,365.00

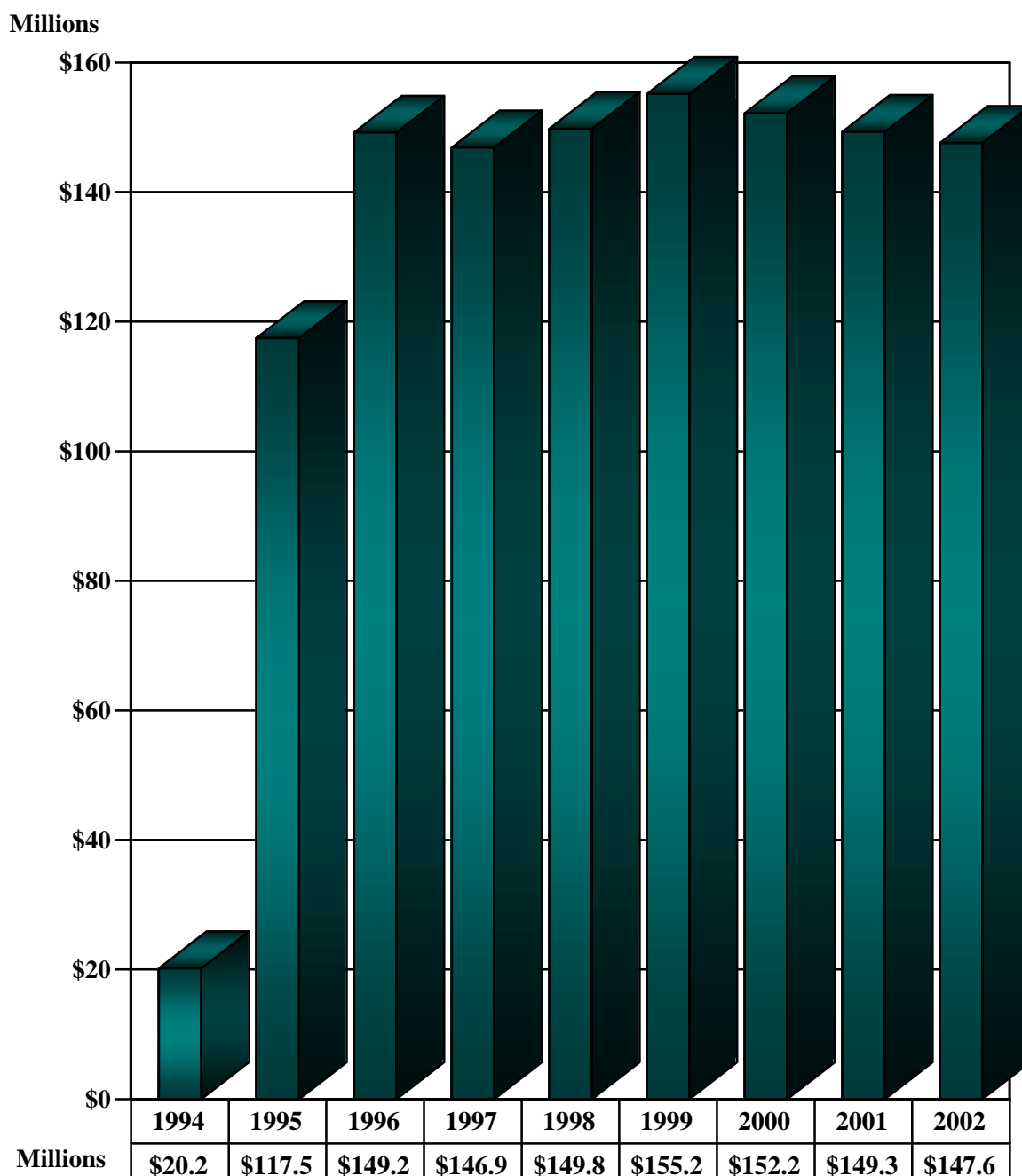
State Revenues

The following are the direct state revenues collected in accordance with the pari-mutuel statute IC 4-31:

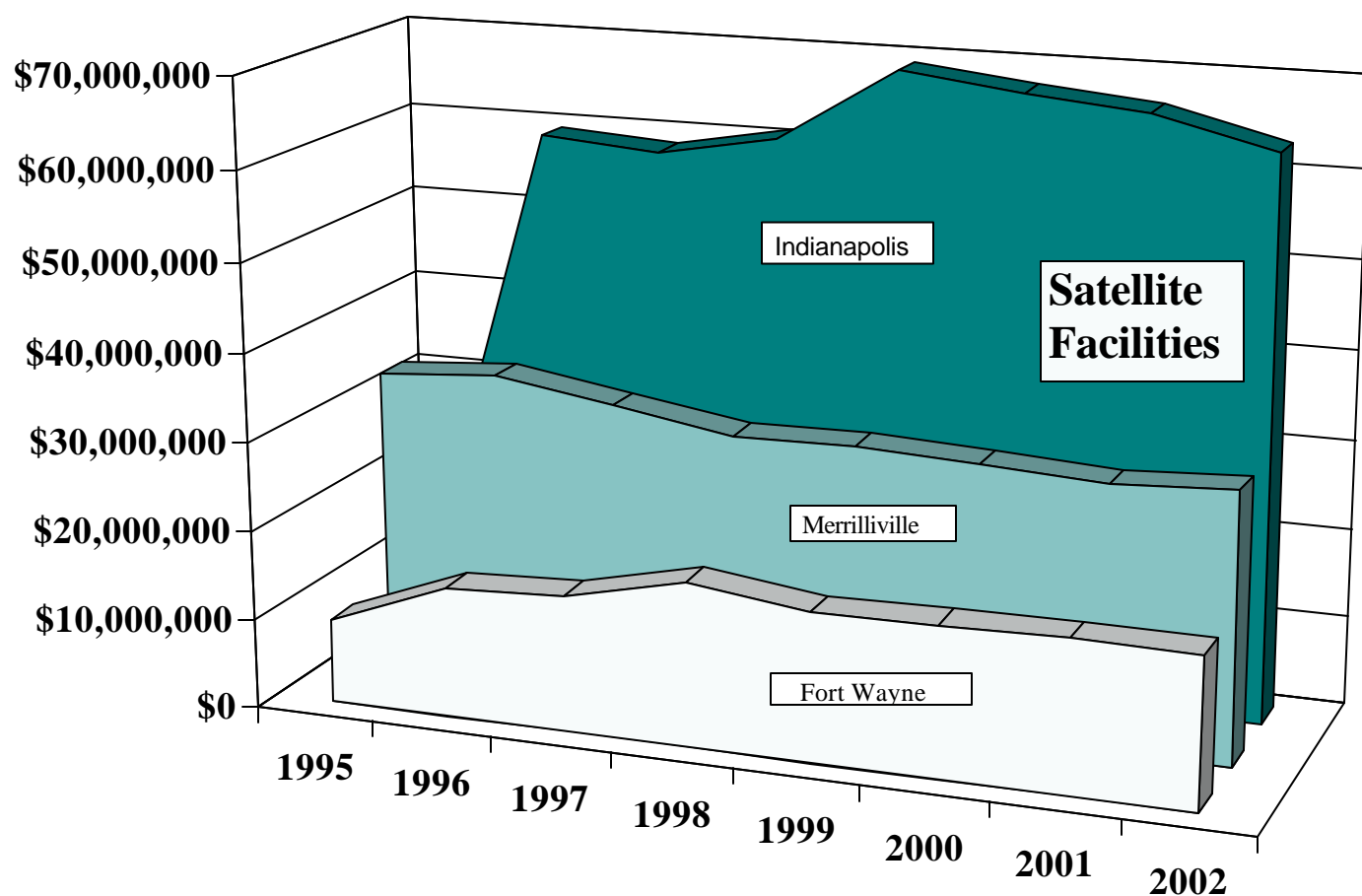
	Hoosier Park	Indiana Downs
Pari-Mutuel Tax	\$4,023,480.22	\$31,227.30
Track Reimbursement for Officials	\$289,061.94	\$49,232.79
Admission Tax	\$10,577.80	\$804.80
Fines and Civil Penalties Paid	\$33,350.00	\$1,850.00
Track Permit and License Fees	\$8,000.00	\$6,000.00
Total Revenue	\$4,364,469.96	\$95,050.58

The direct revenue received by the State of Indiana exceeded the cost of regulation. Indiana Horse Racing Commission operating expenditures for calendar year 2002 were \$1,270,208.01.

Total In-State Handle



Breakdown of Handle by Location



	1995	1996	1997	1998	1999	2000	2001	2002
Fort Wayne OTB	\$9,540,054	\$14,673,841	\$15,315,618	\$18,451,560	\$16,668,698	\$16,890,441	\$17,136,429	\$16,912,022
Merrillville OTB	\$33,974,663	\$34,878,837	\$32,799,091	\$30,678,506	\$30,972,697	\$30,387,417	\$29,594,931	\$30,313,523
Indianapolis OTB	\$12,303,375	\$59,259,293	\$58,319,245	\$60,755,289	\$69,170,605	\$67,536,050	\$66,326,695	\$63,066,656

Purses Paid

Standardbred	Hoosier Park	Indiana Downs *
2002	\$13,464,500	\$1,601,900
2001	11,631,350	n/a
2000	10,877,500	n/a
1999	11,960,800	n/a
1998	12,186,805	n/a
1997	9,558,420	n/a
1996	5,608,176	n/a
1995	3,593,180	n/a
Total	\$78,880,731	\$1,601,900

* Live racing was not conducted at Indiana Downs prior to 2002.

Thoroughbred	Hoosier Park*
2002	\$ 12,062,500
2001	11,771,781
2000	11,035,875
1999	12,600,200
1998	11,468,830
1997	8,703,640
1996	5,942,589
1995	2,673,058
Total	\$76,258,473

* Live *thoroughbred* racing was not conducted at Indiana Downs in 2002.

Occupational Licensing

Pursuant to IC 4-31-6 and 71 IAC 5-1-1, all persons participating in pari-mutuel racing under the jurisdiction of the Commission are required to be licensed. The licensing process is the backbone of the Commission's regulatory efforts. Each prospective licensee is fingerprinted. The Federal Bureau of Investigation (FBI) and the Indiana State Police provide the Commission with criminal histories of all applicants. The Commission may refuse or deny the application for licensure of any person whose criminal or racing violation record is contrary to the public's best interest.

2002			
Category	Count	Category	Count
Owner, Standardbred	2,167	Vendor/Contractor	44
Owner, Thoroughbred	1,815	Asst. Trainer, Standardbred	37
Groom	1,223	Farrier	33
Track Employee	538	Authorized Agent, Thoroughbred	32
Stable Name	463	Trainer, Quarter Horse	29
Owner/Trainer, Thoroughbred	414	Authorized Agent, Standardbred	28
Owner/Trainer/Driver	324	Owner/Trainer, Quarter Horse	28
Trainer, Thoroughbred	305	Pony Rider	27
Vendor Employee	262	Racing Official	26
Pari-Mutuel Clerk	240	Jockey Agent	25
Owner/Trainer, Standardbred	218	Gate Crew	19
Driver/Trainer	155	Valet	14
Trainer, Standardbred	153	Other	13
Jockey	131	Apprentice Jockey	11
Track Security	126	Veterinarian	11
Driver	124	Track Management	6
Owner, Quarter Horse	113	Vet. Assistant	5
Asst. Trainer, Thoroughbred	94	Farrier's Assistant	3
Exercise Rider	56	Outrider	3
Commission Staff	50	Asst. Trainer, Quarter Horse	2
Total Licenses Issued:		9,367	

	1994	1995	1996	1997	1998	1999	2000	2001	2002
Licenses Issued	1,922	5,269	6,292	7,152	7,806	7,877	7,808	8,191	9,365
Probationary Licenses Issued	21	54	53	68	80	70	89	113	107
Licenses Refused	16	10	29	26	21	2	9	16	13

Equine Drug Testing

Pari-mutuel horse racing can succeed as a legitimate major league sport only if its races are perceived by the wagering public to be honest, competitive contests, free from manipulation by man or drugs. With the exception of furosemide (salix) and phenylbutazone (bute), under regulatory restrictions, state law and Commission rules prohibit the presence of any drug in horses racing at a pari-mutuel track. The Commission's drug detection program is one of the nation's most comprehensive and its laboratory, one of the most respected in the racing industry.

Truesdail Laboratory in Tustin, California, serves as the primary testing laboratory for the Indiana Horse Racing Commission. Truesdail Lab has been a leader in racing chemistry and drug-related research for over 50 years. The following table indicates, by breed, the number of samples analyzed and the number of positive tests reported. In each instance, the offending horse was disqualified and placed last. In accordance with the pari-mutuel statute, all purse money earned is ordered returned and redistributed.

Breed	Race Dates	Urine	Blood	Positive Tests
Standardbred	109	2289	2568	10
Thoroughbred	70	1375	1569	7
Totals	179	3664	4137	17

The table below represents a further breakdown, by breed, of the name and types of drugs reported by the laboratory.

Number of Violations Standardbred Thoroughbred		ARCI Drug Classification	Type
5		Banamine (Class 4)	non-steroidal anti-inflammatory
1		Methocarbarnol (Class 4)	muscle relaxant
4	7	Bute (Overage)	non-steroidal anti-inflammatory

Human Drug Testing

Commission regulations provide that a licensee or an applicant for licensure may be required, if reasonable suspicion exists, to submit to a drug test. Commission rules require a minimum suspension of thirty (30) days for a positive test for an illegal drug.

Human Drug Testing	1994	1995	1996	1997	1998	1999	2000	2001	2002
Number of Samples Tested	1	14	15	33	24	32	16	18	23
Number of Positive Tests	0	3	8	14	12	19	6	9	6

Breed Development Programs

Overview

Pursuant to IC 4-31-11, breed development funds have been established to promote the breeding of horses while stimulating the agri-business sector of the state's economy. Standardbred, thoroughbred and quarter horse breed development advisory committees make recommendations to the Commission regarding the distribution of these monies.

The Indiana bred program is funded by the Breed Development Fund established in the Indiana pari-mutuel statute. The Breed Development Fund consists of breakage (the difference in the rounding off of pari-mutuel payoffs), outs (all uncashed tickets), and the riverboat admissions tax allocation. The Indiana Horse Racing Commission receives 65 cents for every admission on an Indiana riverboat. Twenty (20) percent of the 65 cents goes into the Breed Development Fund. The Breed Development Fund is divided forty-eight (48) percent to the Indiana Thoroughbred Breed Development Fund and forty-eight (48) percent to the Standardbred Breed Development Fund and four (4) percent to the Quarter Horse Breed Development Fund.

Thoroughbred

The mission of the Thoroughbred Development Advisory Committee is to register thoroughbred horses for the Indiana bred program and provide incentives and awards to three important elements of the Indiana thoroughbred industry: the owner, the breeder and the stallion owner. The intent of these incentives and awards is to promote investment of capital into the Indiana economy (via thoroughbred breeding, racing and related agri-business) and maximize the positive impact to the state's economy. The incentives reward risk, and the awards reward success on the racetrack...through winning!

For foals of 1998 and the future, "Indiana bred" is defined as any thoroughbred foaled in the State of Indiana whose dam was registered with the IHRC and entered the State of Indiana by December 1 of the year prior to foaling. The mare must remain in Indiana continuously until foaling. The resulting foal will then be registered as an Indiana bred. In the event a mare entered the State of Indiana and was registered with the IHRC after December 1 of the year prior to foaling, the foal (which must be foaled in Indiana) will be eligible to be registered as an Indiana bred only if said mare was bred back to a registered Indiana stallion after foaling in Indiana.

2002 Distribution of Awards

Purse Supplements	\$ 1,360,000
Owners Awards	1,289,413
Breeders Awards	1,076,500
Stallion Owner Awards	92,723
Out-of-State Awards	73,555

Total \$3,892,191

Breed Development Programs

Standardbred

The Standardbred Breed Development Program continued with a lucrative program at Hoosier Park in 2002 that included a series of Late Closing events, the GENESIS Series and the Indiana Sires Stakes and Indiana Sired Late Closing Events at Indiana Downs. Indiana Sired Late Closing events, Indiana Sires Stakes, Indiana sired overnights, GENESIS Series, and the Indiana Sired Mini Series awarded \$5,934,893 in purse money. The Breed Development program has provided an opportunity for the Indiana Sires Stakes to become one of the industry's premier programs. The Indiana Sires Stakes program reached record levels for 2002, with finals for three year olds growing above \$100,000, and the program awarding \$2,215,706 in purses to Indiana Sired horses. The success of the Indiana Standardbred Breed Development Program during 2002 has resulted in over 6.5 million dollars paid in purses at Hoosier Park to Indiana Sired horses and premium prices received for Indiana sired yearlings at the Indiana sales. More than 1,911 broodmares were bred to registered Indiana stallions in 2002, assuring continuous growth of our State's Standardbred industry.

The successful Indiana Sired Fair Circuit Program was continued for the county and state fair. During 2002, the two-tier racing system that was successfully implemented into this program during 2001 was continued, giving horses more racing option at the county fair level. This two-tier racing system was also continued into the "Fall Classic Racing Program" which in its fourth year, gave Indiana sired horses an opportunity to race after the completion of the Indiana State Fair and Hoosier Park. Through these continued efforts, the Standardbred Breed Development Program is developing and promoting a fast growing and high quality Standardbred industry in the state of Indiana.

2002 Distribution of Awards

Purse supplements -Hoosier Park	\$2,155,650
Purse supplements - Indiana Downs	125,300
Purse supplements - County Fairs	499,730
Purse supplements - State Fair	280,000
Purse supplements - Fall Classic	219,320
Indiana Sired & Breeder Awards	<u>359,450</u>

Total \$3,639,450

Breed Development Programs

Quarter Horse

The Indiana Quarter Horse Breed Development Committee was established in November of 1999 with the first breed development races occurring in the fall of 2000. Shirley Tresner, James Carmichael, DVM and Michael Renihan were the first to be named to the committee appointed by Governor Frank O'Bannon.

The purpose of the committee is to register Quarter Horses for the Indiana bred, foaled, and owned programs and provide incentives and awards for race horse owners, breeder and stallion owners. The intent of these incentives and awards is to promote investment of capital into the Indiana economy. In 2002, \$172,460 was given in purse supplements and awards at Hoosier Park.

2002 Distribution of Awards

Purse Supplements	\$ 120,000
Owners Awards	31,675
Breeders Awards	18,382
Stallion Owner Awards	<u>2,403</u>
Total	\$ 172,460

2002 Breed Development Fund Revenue

Breed	Breakage	Outstanding Tickets *	Riverboat Revenue	Total
Standardbred	394,922.23	329,864.34	2,319,928.74	3,044,715.31
Thoroughbred	394,918.39	329,864.34	2,319,928.74	3,044,711.47
Quarter Horse	N/A	27,488.67	100,000.00	127,488.67
Total	789,840.62	687,217.35	4,739,857.48	6,216,915.45
* Outstanding ticket revenue is based on tickets purchased in 2001 which expired in 2002.				

Blood Gas Analysis Program

The purpose of the Blood Gas Analysis (BGA) program is to deter and detect the practice of "bicarbonate loading" or what is known in the racing business as "milkshaking." This practice generally entails giving a horse a large quantity of an alkaline substance, usually baking soda, prior to a race. The alkaline substance neutralizes the lactic acid that is produced during exercise and, as a consequence, delays the onset of fatigue. Research has demonstrated that this practice induces some horses to race faster times. Bicarbonate loading can give a horse an unfair competitive edge and thus compromise the integrity of the sport. This practice is strictly prohibited by the rules of the Commission.

The BGA Program is operated by the Commission in a small laboratory located in the paddocks at Hoosier Park and Indiana Downs. Blood samples of selected horses are analyzed prior to the race on a state-of-the-art blood gas analysis machine. Each sample is analyzed by a certified lab technician.

Riverboat Revenue

The statute permitting riverboat gaming in Indiana earmarks sixty-five (65) cents of the three dollar admission tax to the pari-mutuel horse racing industry. These funds are distributed to various segments of the racing industry in accordance with Commission rule 71 IAC 12-2-15.

2002 Riverboat Revenue Allocation to Racing From Admission Tax (65 cents)		
Purses		\$ 9,479,714.98
Standardbred	\$4,639,857.49	
Thoroughbred	4,639,857.49	
Quarter Horse	200,000.00	
Tracks		9,479,714.98
Hoosier Park	\$9,331,262.64	
Indiana Downs	148,452.34	
Breed Development		4,739,857.48
Standardbred	\$2,319,928.74	
Thoroughbred	2,319,928.74	
Quarter Horse	100,000.00	
Total		\$23,699,287.44
<i>Distribution Formula:</i> Pursuant to 71 IAC 12-2-15, riverboat revenue is allotted 40% to purses, 40% to the tracks and 20% to breed development funds.		

2003 Standardbred Race Dates



Hoosier Park - 50 dates (March 22 - May 30)

Indiana Downs - 100 dates (June 3 - October 18)

March						
S	M	T	W	T	F	S
						1
2	3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
30	31					

April						
S	M	T	W	T	F	S
* Dan Patch						
		1	2	3	4	5
6	7	8	9	10	11	12*
13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	28	29	30			

May						
S	M	T	W	T	F	S
* Memorial Day ** Hoosier Cup						
				1	2	3
4	5	6	7	8	9	10
11	12	13	14	15	16	17
18	19	20	21	22	23	24
25*	26	27	28	29	30**	31

June						
S	M	T	W	T	F	S
1	2	3	4	5	6	7
8	9	10	11	12	13	14
15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30					

July						
S	M	T	W	T	F	S
		1	2	3	4	5
6	7	8	9	10	11	12
13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	28	29	30	31		

August						
S	M	T	W	T	F	S
					1	2
3	4	5	6	7	8	9
10	11	12	13	14	15	16
17	18	19	20	21	22	23
24	25	26	27	28	29	30
31						

September						
S	M	T	W	T	F	S
* 1:00 p.m. Post						
	* 1	2	3	4	5	6
7	8	9	10	11	12	13
14	15	16	17	18	19	20
21	22	23	24	25	26	27
* 28	29	30				

October						
S	M	T	W	T	F	S
* 1:00 p.m. Post						
			1	2	3	4
* 5	6	7	8	9	10	11
* 12	13	14	15	16	17	18
* 19	20	21	22	23	24	* 25
26	27	28	29	30	31	

Post Times

Hoosier Park - 6:45 p.m.
Indiana Downs - 6:30 p.m.

Hoosier Park Dates
 Indiana Downs Dates

* Denotes Holiday, Special Race Event or Post Time

2003 Thoroughbred Race Dates

Indiana Downs - 30 dates (April 11 - May 26)

Hoosier Park - 70 dates (August 29 - December 4)

April						
S	M	T	W	T	F	S
		1	2	3	4	5
6	7	8	9	10	11	12
13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	28	29	30			

May						
S	M	T	W	T	F	S
* Memorial Day (1:00 p.m. Post)						
				1	2	3
4	5	6	7	8	9	10
11	12	13	14	15	16	17
18	19	20	21	22	23	24
25	* 26	27	28	29	30	31

August						
S	M	T	W	T	F	S
					1	2
3	4	5	6	7	8	9
10	11	12	13	14	15	16
17	18	19	20	21	22	23
24	25	26	27	28	29	30
31						

September						
S	M	T	W	T	F	S
	* 1	2	3	4	5	6
7	8	9	10	11	12	13
14	15	16	17	18	19	20
21	22	23	24	25	26	27
28	29	30	* Labor Day			

October						
S	M	T	W	T	F	S
* Indiana Derby Day						
			1	2	3	* 4
5	6	7	8	9	10	11
12	13	14	15	16	17	18
19	20	21	22	23	24	25
26	27	28	29	30	31	

November						
S	M	T	W	T	F	S
* Thanksgiving Day (11:00 a.m. Post)						1
2	3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	* 27	28	29
30						

December						
S	M	T	W	T	F	S
	1	2	3	4	5	6
7	8	9	10	11	12	13
14	15	16	17	18	19	20
21	22	23	24	25	26	27
28	29	30	31			

Post Times

Indiana Downs - 6:30 p.m.
Hoosier Park - 6:10 p.m.

- Indiana Downs Dates
- Hoosier Park Dates

* Denotes Holiday Special
Race Event or Post Time

Indianapolis Office

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Field Offices

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4425 N 200 W
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